Rye City Planning Commission Minutes

December 10, 2002

1	PRE	SENT:	
2 3	Mich	al W. Klamana, Chairman	
3 4	Michael W. Klemens, Chairman Peter Larr, Vice-Chairman		
5	Franklin Chu		
6	Hugh Greechan		
7	Martha Monserrate		
8	Barba	ra Cummings	
9			
10	ABS	ENT:	
11			
12	None		
13	41.0	ARRECENT	
14	ALS	PRESENT:	
15 16	Chric	ian K. Miller, AICP, City Planner	
17	James McGee, CC/AC		
18	oame		
19	Chair	man Klemens called the regular meeting to order in the Council Chambers of the City	
20	Hall and noted that a quorum was present to conduct official business.		
21			
22	l.	HEARINGS	
23			
24	1.	Barber (Phillips Lane)	
25			
26	A СТІ	ONL At the request of the applicant the Commission continued the public bearing	
27 28	ACTI	ON: At the request of the applicant, the Commission continued the public hearing on Wetland Permit (WP108) until it's January 14, 2003 meeting.	
28 29		on welland Fermit (we roo) until it's January 14, 2003 meeting.	
30			
31	II.	ITEMS PENDING ACTION	

1. Ann Lane Subdivision

 The Commission reviewed and discussed a letter from Ellis Court residents expressing concern regarding the impact of the proposed subdivision. The letter included concerns regarding drainage impacts and steep slope disturbances and other engineering considerations, which were addressed in a memorandum to the Commission from the City Engineer. The Commission noted that to address those concerns a restricted area was to be imposed along the western property line to prevent disturbance of the steep slope area. The Commission questioned the width of that area and noted that a meets and bounds description would be required prior to any final approval. Linda Whitehead (applicant's attorney) responded that the restricted area was generally 40 feet in width but

December 10, 2002 Page 2 of 13

that a portion of that area included a wall, which was approximately 30 feet from the western property line.

Ms. Whitehead indicated that she contacted the Rye Historical Society as requested by the Commission regarding the opportunity to review the property to see if there were any contents of the current carriage house that they might be interested in. Ms. Whitehead stated that Historical Society requested that photographs of the existing facility be taken before it is demolished.

The Commission questioned whether the size of the proposed 4-lot subdivision should be reduced to two lots to address potential adverse impacts including minimizing slope disturbance along the western property line. Ms. Whitehead responded that the proposed 4-lot subdivision was consistent with the existing character of the surrounding area and that a 2-lot subdivision would result in a lot sizes nearly double of those of their neighbors and permit the applicant to build homes that were very large relative to the existing homes in the area.

Ms. Whitehead also noted that concerns regarding erosion control, drainage and steep slope disturbance had been addressed in the modification to the subdivision. Ms. Whitehead stated that the plans had been modified so that there would be only modest disturbances to sleep slope areas. To illustrate that point, Ms. Whitehead provided a cross section of the proposed homes on the subdivision and their relationship to the properties on Ellis Court. Ms. Whitehead noted that there would be nearly 70 feet of horizontal separation between the proposed homes on the applicant's property and the existing structures on the Ellis Court properties. She indicated the extent of slope disturbance was modest.

The commission discussed a potential two-lot subdivision. Some members noted that two large homes as permitted under the City's floor area ratio limitations would be inconsistent with the character of the neighborhood. Other members noted that if there is a need for big houses in the City, that need could be achieved on these lots and that they would be provided with reasonable sized yards for the residential use.

Ms. Whitehead responded that a two-lot subdivision would not afford the City some of the improvements proposed by the applicant including the installation of a new drainage system in Ann Lane. Chuck Utschig (applicant's engineer) noted that the yards associated with each home were relatively level and would accommodate the needs of the residences. He noted that the steep slope disturbance would be minimized by the construction of a tiered wall system and that only 10% of the steep slope area on the property would be disturbed. Mr. Utschig noted that the proposed grading on the property would not exceed a 3:1 ratio. He indicated that the plan does not present erosion control

December 10, 2002 Page 3 of 13

problems for drainage concerns. Mr. Utschig noted that drainage to downhill residents on Ellis Court would improve with the proposed subdivision given the proposed drainage system and the diversion of storm water towards Forest Avenue.

The Commission agreed that a four lot subdivision would be appropriate, but that further mitigation measures would be necessary to minimize the steep slope disturbance. The Commission amended the plan to expand the restricted area to more closely follow the top of the steep slope area. The Commission requested that a wall be constructed along the top of the slope to delineate in the field the edge of the restricted area. The extent of the restricted area was annotated on a plan and signed by the Chairman. The Commission noted that this annotated plan be returned to the public record after it is used by the applicant to modify the subdivision.

The commission discussed the restrictions within the restricted area and noted that it should be an area that's left in its natural state and that no yard waste, landscaping, including lawn, be permitted in this area.

The Commission discussed the proposed relocation of the sewer line for the adjacent synagogue, which currently extends on the applicant's property. Chuck Utschig indicated that the applicant has discussed the relocation of the sewer line with the synagogue and will likely relocate the line along the applicant's southern property line but on the adjacent synagogue property. The Commission discussed the construction of the extension of Ann Lane and noted that the applicant will be required to restore and extend adjacent driveways to match their current condition. Mr. Utschig agreed to such conditions. The Commission reviewed and discussed the application's consistency and applicability to the City's Local Waterfront Revitalization Program (LWRP). The Commission noted that the proposed subdivision was not located within direct proximity of the waterfront area and therefore many of the City's LWRP policies were not applicable.

On a motion made by Michael Klemens, seconded by Peter Larr and carried by the following vote:

AYES: Michael Klemens, Peter Larr, Franklin Chu, Barbara Cummings, Hugh

Greechan, Martha Monserrate

35 NAYS: None 36 RECUSED: None 37 ABSENT: None

the Planning Commission took the following action:

December 10, 2002 Page 4 of 13

ACTION:

The Commission determined that the proposed subdivision would not have any significant adverse environmental impacts and adopted a SEQRA negative declaration, determined that the application was consistent with the policies of the City's LWRP and granted preliminary subdivision approval.

2. Walker Subdivision

The Commission reviewed the applicant's 3-lot subdivision alternative, which includes a driveway extending from Forest Avenue and no wetland buffer disturbance. The Commission questioned the applicant as to which was it's preferred subdivision alternative. Linda Whitehead (applicant's attorney) responded that the applicant was willing to move forward with either plan and that they were providing the alternative plan as requested by the Commission for its consideration.

The Commission responded that it did not request a 3-lot subdivision but rather an alternative driveway access configuration from Forest Avenue to avoid wetland buffer impacts. The Commission suggested that the new application including 3 lots was somewhat spiteful. Ms. Whitehead responded that the 3 lots complied with zoning and that the applicant's intent was not to be spiteful. The revised plan recognizes that a driveway extension from Forest Avenue would have an adverse economic impact on the value of the existing home. Ms. Whitehead noted that to re-coup that lost value the creation of an additional building lot was necessary.

The Commission noted that the proposed driveway configuration along the southern property line would affect the rear yards of properties that front on the adjacent Rockridge Road. The Commission noted that the driveway alignment would also appear to require the removal of significant trees. The Commission questioned why the driveway could not be relocated along the northern property line and that the existing curb cut on Forest Avenue be used. Beth Evans (applicant's environmental consultant) explained that the driveway on the south side was designed to avoid tree loss to the maximum extent practical and that such an alignment afforded the greatest possible setback from the existing residence on the property.

The Commission revisited the requirements of the wetland law noting that it requires the Planning Commission to evaluate viable alternatives to avoid any proposed wetland or wetland buffer disturbance. The City Planner noted that given the availability of access from Forest Avenue that a viable alternative appeared available but that there is some flexibility in the statute to not select such alternatives if they present other concerns, such as a public safety impact. In order to completely evaluate all viable driveway access

¹ The applicant's original subdivision included 2 lots with a driveway extending from Manursing Way. That application involved wetland buffer disturbance and the issuance of a wetland permit.

December 10, 2002 Page 5 of 13

alternatives, the Commission requested that the applicant prepare a new alternative plan with driveway access extending from the existing curb cut on Forest and extending along the northern property line. The Commission noted this driveway alignment appeared to result in less steep slope disturbance and tree loss. Ms. Whitehead responded that a driveway along northern property line would be very close to the existing residence and shave a significant impact on the use and value of that residence. The Commission requested that the alternative be provided so that its impact could be evaluated.

The Commission requested that the existing lawn area within the 100-foot wetland buffer on Lot 3 be restored and consist of wetland plantings. Ms. Evans suggested that such wetland plantings were not required since no disturbance is proposed in the wetland buffer area. The City Planner noted that the current plan would not require a wetland permit, but that the restoration proposed by the Commission would likely require such a permit.

3. Presentation by Westchester County

Rob Doscher (Westchester County Environmental Planner) provided an overview of the application noting that it involved the restoration of a tidal wetland at the Rye City Golf Club. He noted that funding for the Westchester County project was from a \$140,000 EPA grant. The project location was based on the recommendations of the watershed plan prepared by the Long Island Sound Watershed Advisory Committee (WAC III).

Mr. Doscher noted that the Sven Hoger assisted with the preparation of the plan and that the intent of the plan is to prevent the continued encroachment of *Phragmites* into the tidal wetland. He noted that the *Phragmites* growth was in part facilitated by nitrogen in the stormwater runoff from the adjacent golf course.

The Commission questioned the benefit of the project noting that it was its understanding that *Phragmites* provide many environmental benefits. Mr. Doscher responded that *Phragmites* do provide some benefits, but the Eurasian variety as is suspected to be at the project site are an aggressive strain that become invasive and overwhelm the existing ecology of the area. He noted that a more diverse wetland is generally preferred.

The Commission questioned function of the proposed drainage channel. Mr. Doscher responded that the channel was intended to intercept runoff from the adjacent golf course and help slow *Phragmites* growth.

The Commission noted the presence of the king rail within the project area, which is a New York State designated threatened species, and that the County's documentation does not appear to recognize the presence of this bird. Mr. Doscher indicated that the County recognizes the presence of the bird in the project area as well as other wildlife. Mr.

December 10, 2002 Page 6 of 13

Doscher noted that to address potential impacts to wildlife NYSDEC will require construction to be completed before March 31 to avoid the breeding season. He also noted that the County has been working with birders to address similar concerns.

The Commission noted that it was very concerned regarding the potential legal exposure to the City in the event a threatened species were impacted, particularly since the project will occur on City property. The Commission agreed that the Chairman, Vice-Chairman and City Planner met with Corporation Counsel to discuss the City's legal liability and to clarify what permits or approvals are required by the City. The Commission also requested that the County provide this City with appropriate documentation from NYSDEC and the Natural Heritage Program recognizing the presence of threatened species in the project area.

The City Planner advised that the Commission set a public hearing for the Commission next meeting in January in the event Corporation Counsel determines that approvals are required by the City.

On a motion made by Barbara Cummings, seconded by Peter Larr and carried by the following vote:

AYES: Michael Klemens, Peter Larr, Franklin Chu, Barbara Cummings, Hugh

Greechan, Martha Monserrate

22 NAYS: None23 RECUSED: None24 ABSENT: None

the Planning Commission took the following action:

ACTION: The Planning Commission set a public hearing on Tidal Wetland Project WP#120 for January 14, 2003 meeting.

4. JDS Properties Site Plan

Brad De Motte (applicant's architect) provided an overview of the application noting that it involves a request for site plan approval to convert an existing three-family dwelling to a mixed-use development consisting of one apartment and the remainder of the building used for professional office. Mr. De Motte explained that the application requires a lot area variance due to the proposed mix of uses in one building. He also noted that the applicant is also seeking from the Rye City Zoning Board of Appeals (ZBA) an on-site parking reduction pursuant to Section 197-29.A of the Rye City Zoning Code.

December 10, 2002 Page 7 of 13

Joe Samberg, property owner, explained that one of the employees would live in the existing apartment on the bottom/basement floor. He noted that the four proposed parking spaces would meet his needs and that of his partner, which is technically a separate professional office.

The Commission noted that the application proposes the elimination of the continuous curb-cut and parking in the front yard along Boston Post Road, which is both a public safety and aesthetic enhancement over the existing condition. The Commission noted that it would support the applicant's proposed ZBA petition subject to the following conditions:

• The use of the building should be limited to one apartment on the bottom floor/basement and no more than two professional office tenants. Medical offices shall not be considered professional office and no professional use can be expanded to the bottom floor/basement in lieu of the existing apartment unit.

• There shall be no more than four (4) employees (including both full-time and part-time employees) at the property at any given time.

• The site frontage shall be modified to eliminate the parking and continuous curbcut along Boston Post Road. The only curb-cut shall be that which serves as the existing driveway to the rear of the property.

Mr. De Motte and the property owner, Joe Samberg, agreed to the conditions.

5. Restaurant Zemak L.L.C

Ramse Zakka (applicant) provided an overview of the project noting that it involved the conversion of a vacant retail space (formerly June & Ho) to a full service restaurant. He noted that refuse would be enclosed within the rear of the building.

The Commission asked the applicant to better define and separate the patron area from the kitchen area. The Commission noted that the extent of patron area impacts the calculation of required parking. The applicant noted that the floor plan would be revised to address the Commission's concern.

On a motion made by Barbara Cummings, seconded by Franklin Chu and carried by the following vote:

AYES: Michael Klemens, Peter Larr, Franklin Chu, Barbara Cummings, Hugh Greechan, Martha Monserrate

December 10, 2002 Page 8 of 13

1 NAYS: None 2 RECUSED: None 3 ABSENT: None

the Planning Commission took the following action:

ACTION: The Planning Commission set a public hearing on Final Site Plan SP#267 for next Meeting on January 14, 2003.

6. 95 Wappanocca

Beth Evans (applicant's architect) provided an overview of the project, which consists of the construction of an addition to a single-family home. Ms. Evans noted that a wetland planting area consisting of wetland plants would be provided in place of existing lawn at a ratio of 2:1 to increase impervious area within the 100-foot wetland buffer.

The Commission noted no concerns with the proposed project.

On a motion made by Franklin Chu, seconded by Barbara Cummings and carried by the following vote:

AYES: Michael Klemens, Peter Larr, Franklin Chu, Barbara Cummings, Hugh Greechan, Martha Monserrate

NAYS: None RECUSED: None ABSENT: None

the Planning Commission took the following action:

ACTION: The Planning Commission set a public hearing for its next meeting on January 14, 2003 for Wetland Permit Application number WP#121.

7. Rockridge Christmas Tree Sales

The Commission reviewed the applicant's application form.

On a motion made by Barbara Cummings, seconded by Martha Monserrate and carried by the following vote:

Page 9 of 13 1 AYES: Michael Klemens, Peter Larr, Franklin Chu, Barbara Cummings, Hugh 2 Greechan, Martha Monserrate 3 NAYS: None RECUSED: None 4 5 ABSENT: None 6 7 the Planning Commission took the following action: 8 9 ACTION: The Planning Commission approved application for Special Use Permit for 10 the temporary sales of Christmas trees. 11 12 9. Minutes 13 14 The Planning Commission reviewed and approved the minutes of its November 12, 2002 15 meeting. 16 There being no further business the Commission unanimously adopted a motion to adjourn 17 the meeting at approximately 11:15 p.m. 18 19 20 Christian K. Miller, AICP

City Planner

Rye City Planning Commission Minutes (Cont.)

December 10, 2002